

# Upcoming Programs & Opportunities

From ULI Colorado

- **May 31:** Deadline for Real Estate Diversity Initiative Applications
- **June 3:** New Member Coffee
- **June 3:** WLI Leadership Connection with RTD CEO Debra Johnson
- **June 9:** WLI/CREW Happy Hour at RiNo Beer Garden
- **June 15:** Wildfire Resilience Demonstration with IBHS
- **July 15:** Getting to Net Zero Energy: What You Need to Know About Building Electrification to Meet Denver's Climate Goals
- **July 21 & 22:** Diversity, Equity & Inclusion Training

See upcoming local opportunities on ULI Colorado website here: <https://colorado.uli.org/events/>

Check out past webinars, reports, and more on Knowledge Finder here: <https://knowledge.uli.org/>

# Welcome!

## A few logistics before we get started...

Audience will be muted throughout the session.



Submit questions using the Q&A function.



This is being recorded and will be available after the event.



# The Agenda for Today

## Ahead of the Curb: Addressing Climate Change through Parking & Curb Management

- **3:30 pm:** ULI Colorado welcome
- **3:35 pm:** Opening remarks on the status of the City by **Alyssa Alt**, Manager of Curbside & Parking, Denver Department of Transportation & Infrastructure
- **3:40 pm:** Keynote by **Lauren Mattern**, Principal, Nelson\Nygaard on key recommendations from the Denver Climate Challenge advisory services
- **3:55-4:35pm:** Panel discussion with local and national subject experts. Speakers include:
  - **Jeremiah Simpson**, Parking & Mobility Planner, Kimley-Horn on right-sizing parking and shared parking solutions
  - **Chad Holtzinger**, President, Shopworks Architecture on the link between less parking and housing affordability, and the importance of access to mobility options
  - **Mallory Baker**, Consultant, Walker Consultants on curb management solutions
  - **Mary Catherine Snyder**, Parking Strategic Advisor, City of Seattle on case studies from Seattle
- **4:35-5pm:** Q&A moderated by **Jordan Block**, Urban Design Lead, HDR



# Panel Questions & Recommendations

1

How can the City incorporate parking maximums into Denver's existing zoning code?

2

How can Denver identify methods and establish criteria to value the public right of way and curbside space?

3

How can Denver identify and establish a robust loading program?



# Panel Questions & Recommendations

1

How can the City incorporate parking maximums into Denver's existing zoning code, especially in urban centers near transit, with buy-in from the development community throughout the city?

# 1 How can the City incorporate parking maximums?

**Theory: Placing a cap on parking supply leads to:**

- Increased development density
- Increased access via transit and multimodal
- Reduced SOVs
- Reduced GHG



# Correlation between limited parking and lower VMT

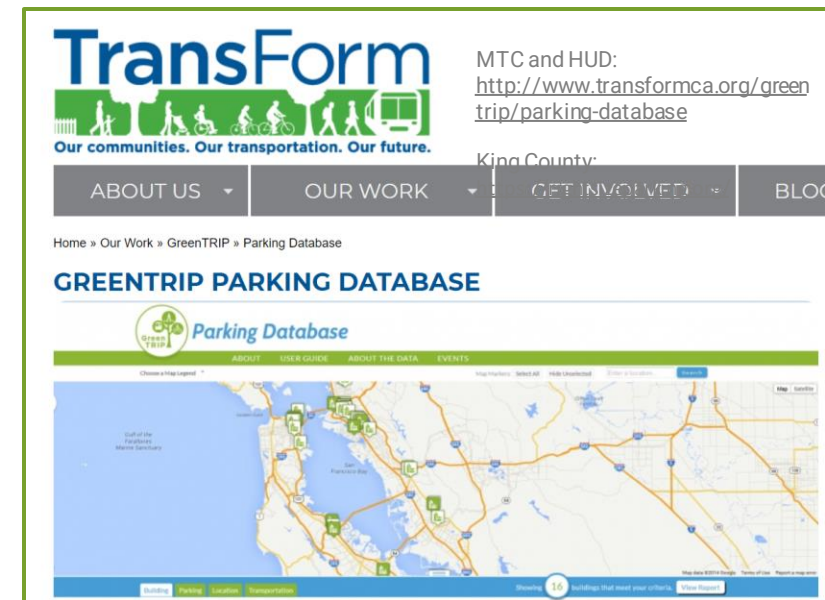
**Limiting Parking** = 5% - 12.5% reduction (in emissions)

**Land use Density & Diversity** = up to 65% VMT reductions

Category	Measure Number	Strategy	BMP	Grouped With #	Range of Effectiveness	
					Percent Reduction in GHG Emissions	Basis
Land Use / Location	LUT-1	Increase Density			1.5-30.0%	VMT
	LUT-2	Increase Location Efficiency			10-65%	VMT
	LUT-3	Increase Diversity of Urban and Suburban Developments (Mixed Use)			9-30%	VMT
	LUT-4	Incr. Destination Accessibility			6.7-20%	VMT
	LUT-5	Increase Transit Accessibility			0.5-24.6%	VMT
	LUT-6	Integrate Affordable and Below Market Rate Housing			0.04-1.20%	VMT
	LUT-7	Orient Project Toward Non-Auto Corridor			NA	
	LUT-8	Locate Project near Bike Path/Bike Lane			NA	
	LUT-9	Improve Design of Development			3.0-21.3%	VMT
Parking Policy / Pricing	PDT-1	Limit Parking Supply			5-12.5%	
	PDT-2	Unbundle Parking Costs from Property Cost			2.6-13%	
	PDT-3	Implement Market Price Public Parking (On-Street)			2.8-5.5%	
	PDT-4	Require Residential Area Parking Permits		PDT-1, 2 & 3	NA	

# Possible Tools to Support Parking Maximums

- No minimums
- Allow for parking districts
- Allow for temporary parking until transit options fully developed
- Streamlined process for entitlements
- Provide resources to “prove case” for underwriters, lenders, and tenants (possible source is TDM reporting)





# Challenges to Parking Maximums

- Difficult to evaluate accurately in developing areas
- Building uses change
- Blunt instrument
- Too many different neighborhood contexts
- Significant planning department time to evaluate variances



# Alternatives to Parking Maximums

- Allow developers to regulate
  - Waive parking minimums
  - Lower parking minimums
  - Increase flexibility to meet minimums
- Require higher development density
  - Increase Floor Area Requirement minimums
  - Relax height restrictions
- Require TDM programs (in process of being adopted)
- Promote effective mixed-use
- Increase transit investment
- Start with the areas with highest opportunity







# Panel Questions & Recommendations

2

How can Denver identify methods and establish criteria to **value the public right of way and curb space** (monetize, prioritize, allocate space), taking into account the stated priorities of the City and County of Denver and the Department of Public Works?



## 2 How can Denver identify methods and establish criteria to value the public right of way and curb space?

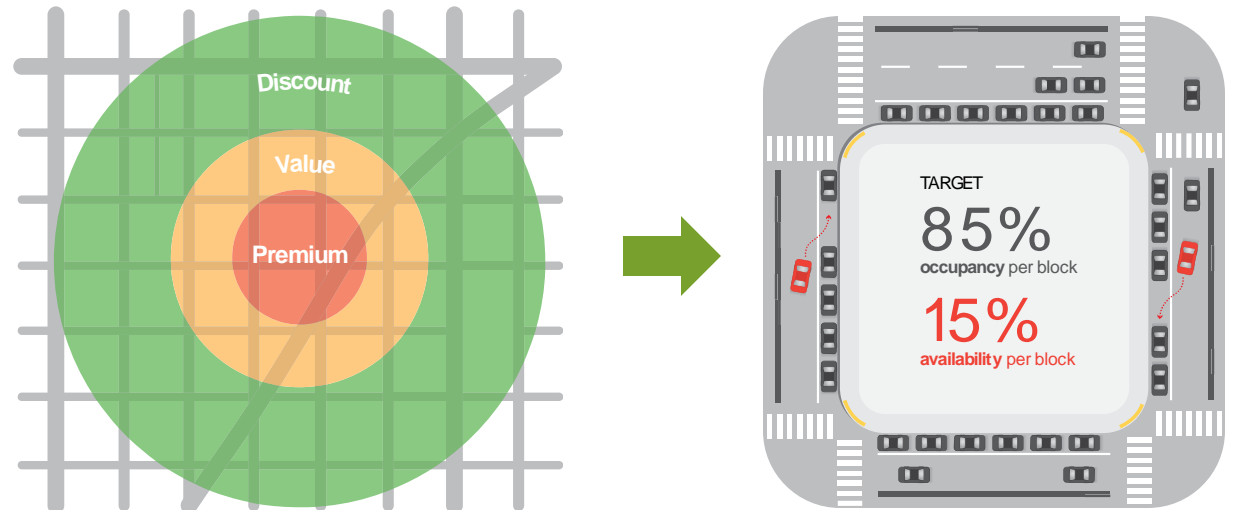
### Demand responsive parking pricing of on-street spaces is critical missing gap for broader parking portfolio

- Create available spaces
- Only charge the amount that achieves availability targets
- Acknowledge that demand factors always changing
- Over time, when prices are working
- Initial catch up adjustment on older equipment
- Longer term:
  - Demand responsive to find lowest possible prices
  - Gradual and periodic changes
  - Match demand trends



# What is demand-based pricing?

- Data-driven and transparent government policies
- Lowest price that achieves availability target
- Maximizes customer experience of parking system
- Improves transit reliability and overall livability of places



# Results

Seattle and San Francisco went from rarely adjusting rates to regular adjustments (annual vs. ~2 months) in a process that gets no attention



## SEATTLE

- **Average hourly rate** stayed the same in 47% of neighborhoods
- **Reduced occupancy** where average rate increased
- **More zones** to optimal range



## SAN FRANCISCO

- \$0.11 **Reduced** average hourly rate
- 43% **Reduced** amount of time to find a space
- 22% **Increased** availability during peak



## Outcomes

- Blocks too full less often
- Easier to pay and avoid citations
- Reduced circling = safer streets
- Better streets for retail
- Reduced VMT & GHG



# What to do with the revenue

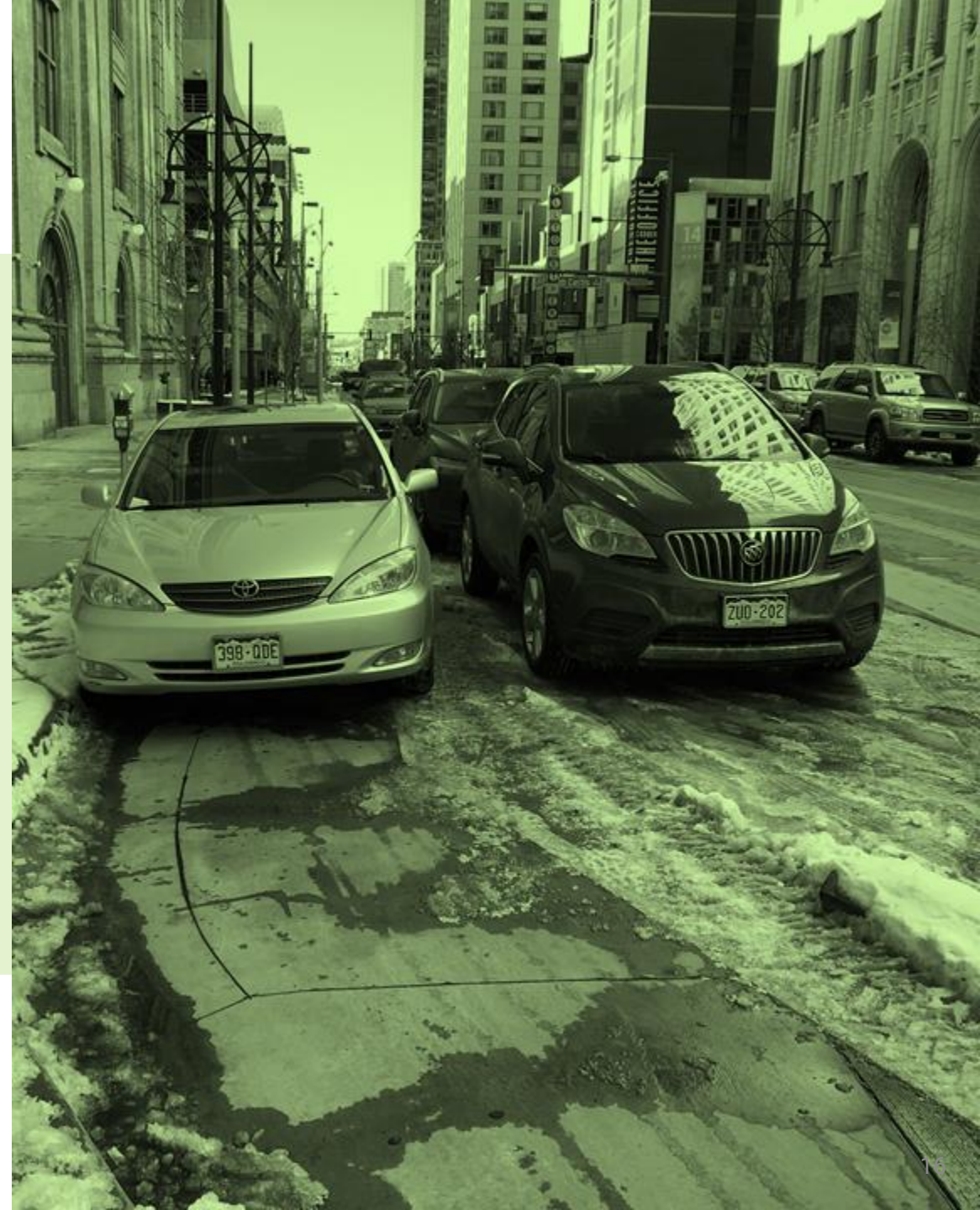
## Parking revenues must be tangible to those paying new rates

- Parking and mobility special revenue fund (not general fund)
- First, must **reinvest** in parking operations equipment and enforcement
- Options discussed (local or systemwide):
  - Transit (service, EcoPass subsidies)
  - Multimodal infrastructure
  - Transportation Demand Management
  - Curbside pilots



# Violations catch up to improve resource efficiency

- **Current price** can be less than paying off-street at private facilities
- **Incentivizing** gaming and driving up enforcement costs
- **Violations** should not be overly punitive but must be higher than price of “following the rules”
- **Tiered, progressive fines** may be most beneficial – IF administratively feasible.

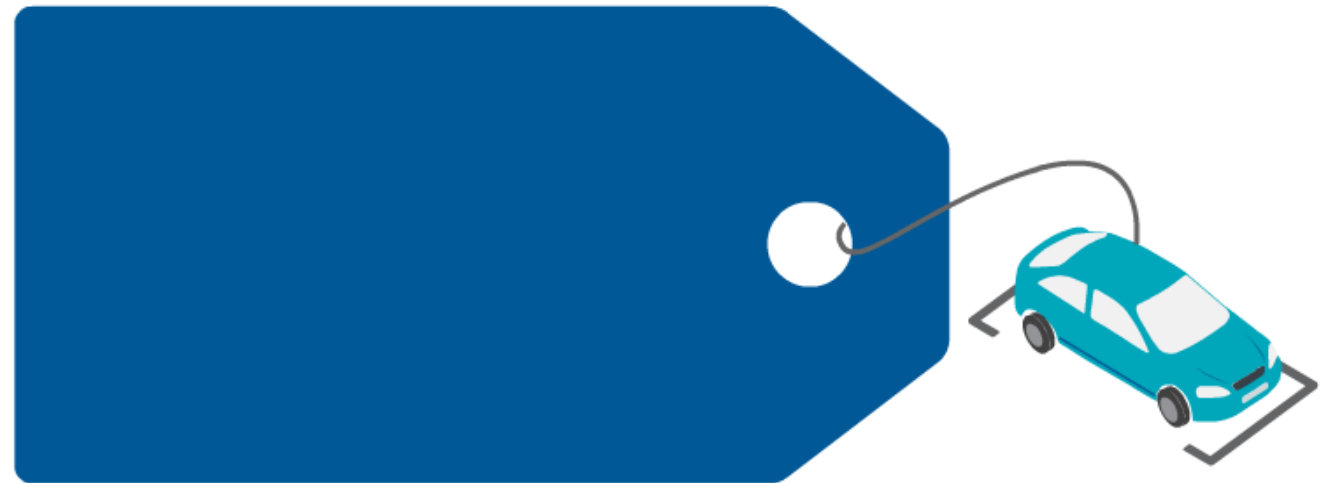


# Re-evaluate goal – and price – of Residential Permit Parking

*Parking is never really “free” – the costs are simply passed on to other people*

- Free parking isn't free to the city
- Currently directly subsidizing
- Program encourages vehicle ownership
- Must right-size cost to at least cover administrative operations
- Evaluate effectiveness of program before significant expansions

Paid by  
Parking Users



Paid by  
Everyone Else





# Panel Questions & Recommendations

3

How can Denver identify and establish a **robust loading program** that considers the varied public needs of the curbside and the needs of the companies utilizing the space?

3

## How can Denver identify and establish a robust loading program?

### Key Issues

- Parking to support retail
- Organize freight
- Safer ride-hail
- Provide off-sidewalk storage for scooter and bike-share



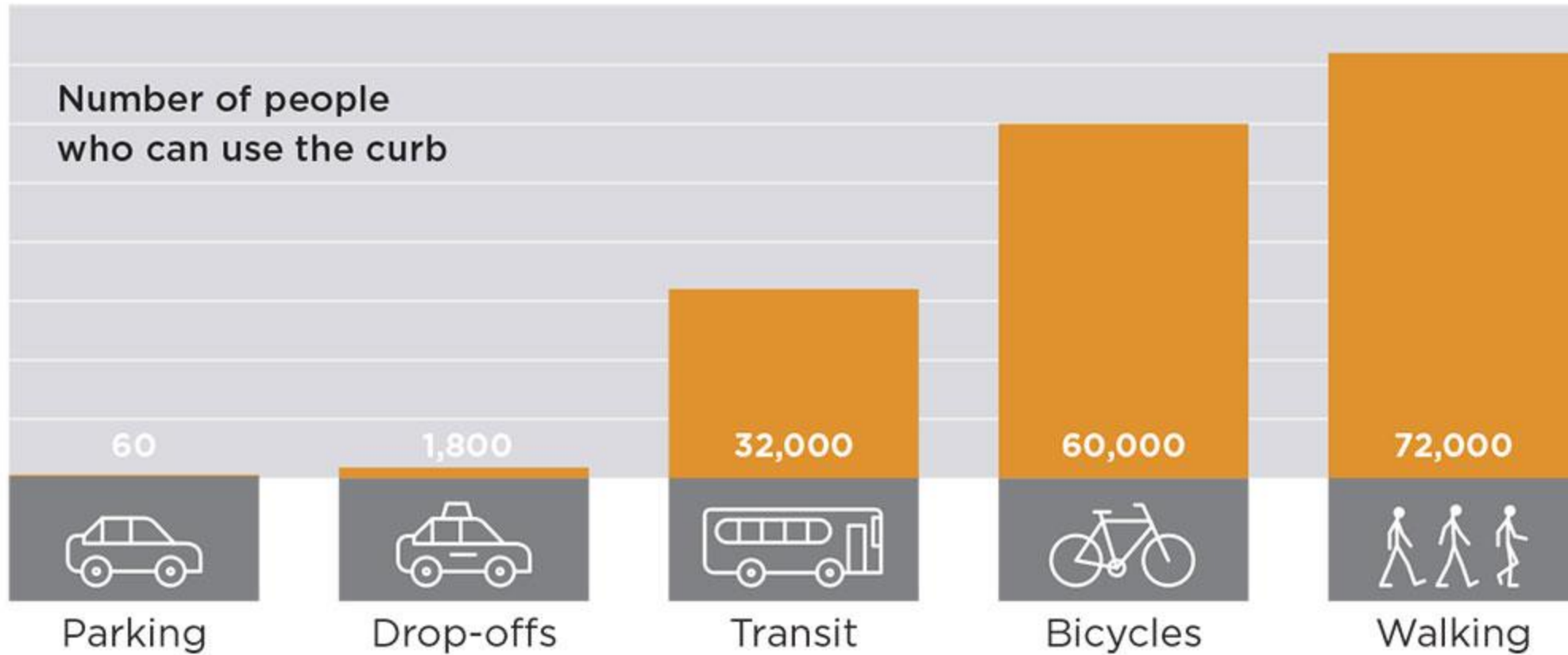
# Moving people



Source: American Planning Association



# Why organize the curb?

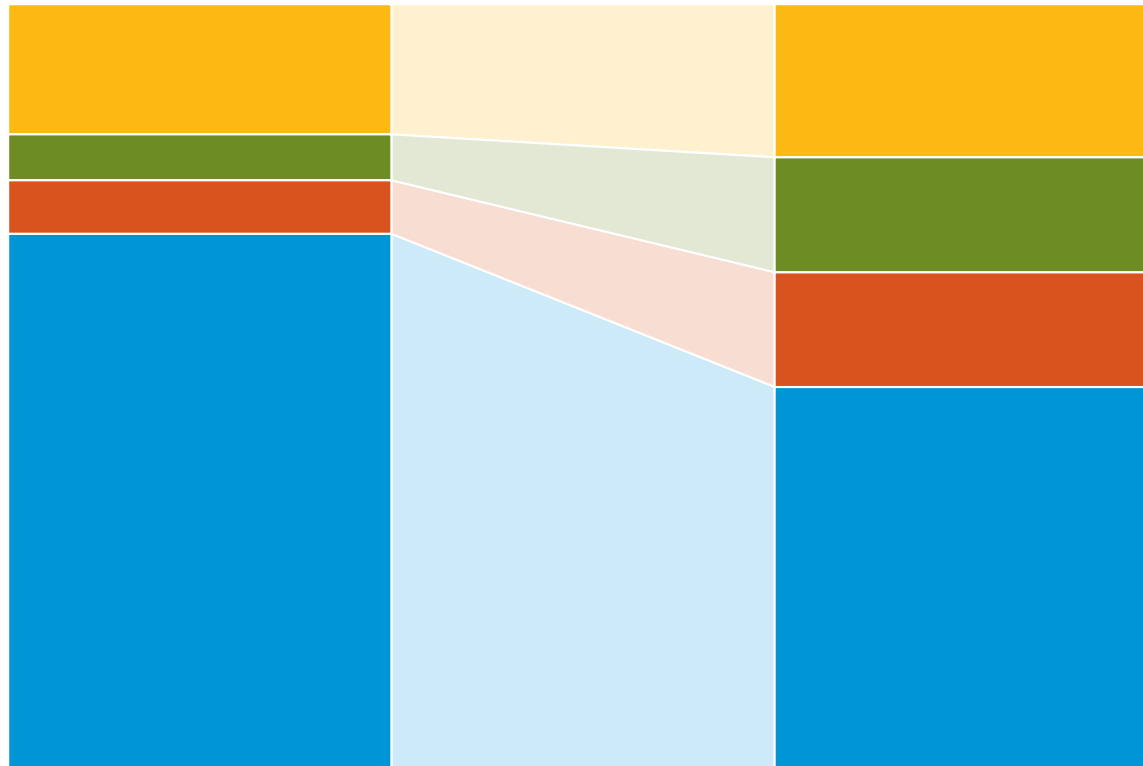


Source: American Planning Association

# Why organize the curb?

**How we get  
to work  
today**

**2030 Goal**



**Other**

Carpool, work from home, etc.



**Walk, bike, roll**



**Transit**



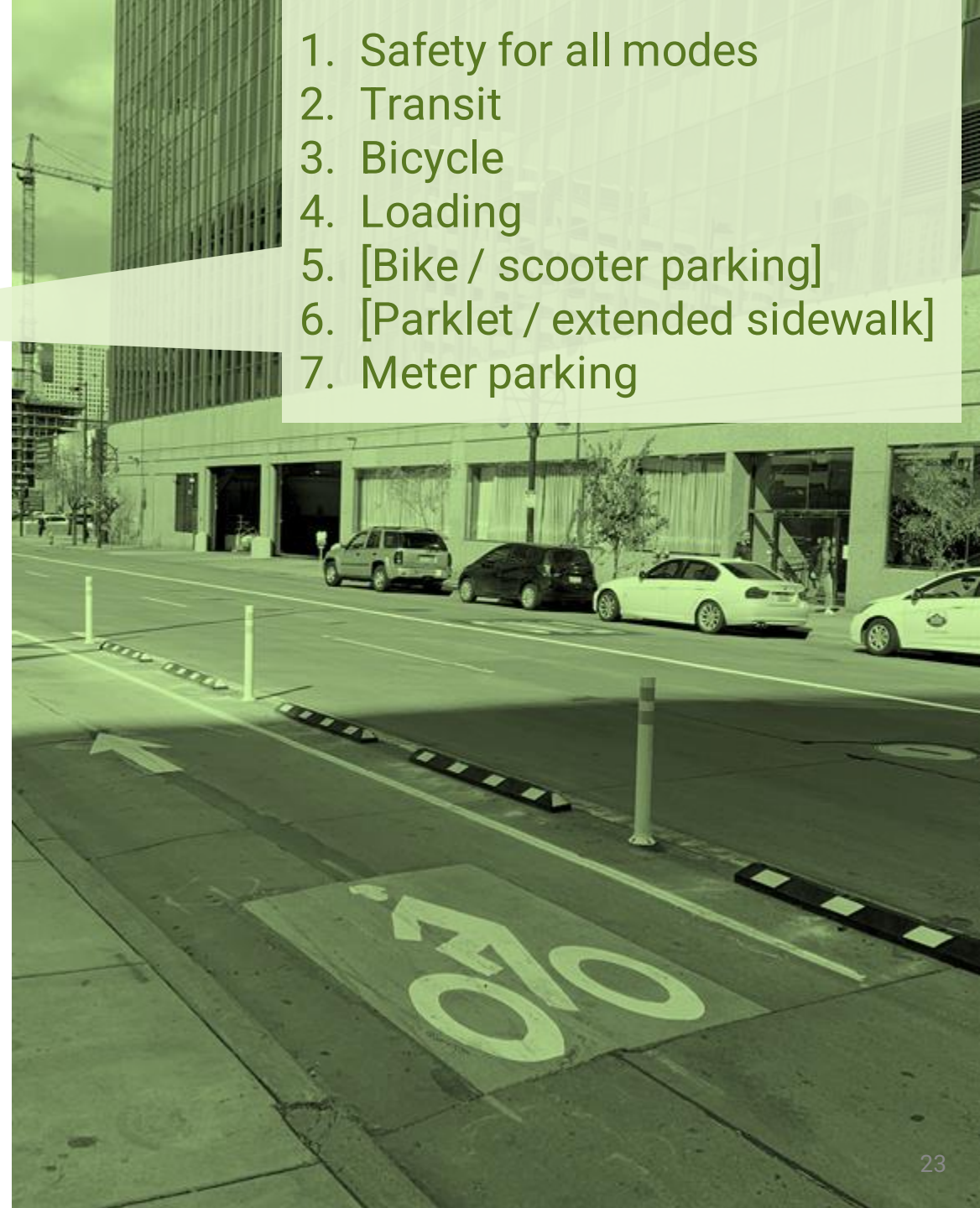
**Drive alone**

Single occupant vehicles

# Organizing the Curb

1. Establish a hierarchy of curb uses
2. Provide standard template for loading zones on each block
3. Dynamic pricing for time-of-day use
4. Enforcement

1. Safety for all modes
2. Transit
3. Bicycle
4. Loading
5. [Bike / scooter parking]
6. [Parklet / extended sidewalk]
7. Meter parking





# Typical guidelines for curbside use on named streets

## Typical street includes:

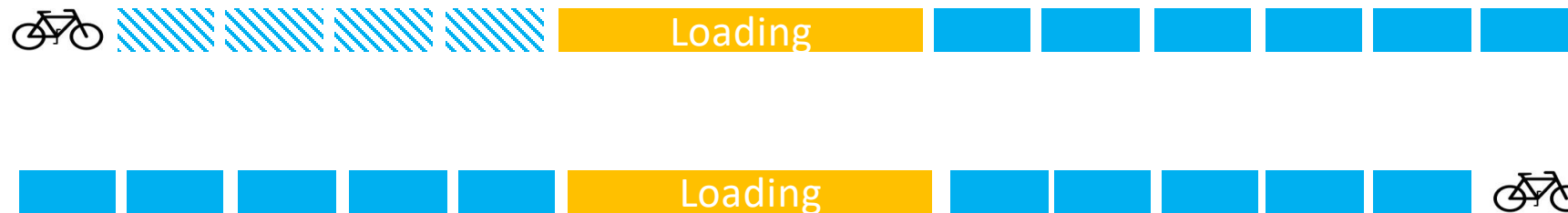
- 20 parking spaces
- 2 large loading zones
- 2 bike and scooter parking areas
- Flex meters for off peak loading

## Midblock loading considerations:

- Safer away from intersections
- Use alleys/driveways for transition

## As needed uses for:

- Bus stops
- Parklets
- Car share
- ADA parking



# Loading zones become opportunities to experiment



- Encourage safer Uber and Lyft transitions
- Test reservation systems like Curbflow
- Geofence and charge users
- Encourage delivery services to test new (smaller) vehicles





Presented by  
Lauren Mattern

**N** NELSON  
NYGAARD





Colorado

# Right-Sized and Shared Parking

ULI Colorado - Ahead of the Curb:  
Addressing Climate Change  
through Parking & Curb  
Management

May 20, 2021



**Kimley»Horn**  
Expect More. Experience Better.



# Panelist

Jeremiah Simpson

**Parking & Mobility Planner  
with Kimley-Horn**

- B.A. English
- 19 years consulting experience
- Denver resident since 2004
- Passion for urban infill, multimodal, and smart growth



\* Designed by TownMapelUSA.com



Customers may not remember a good experience....



But they WILL remember the bad!

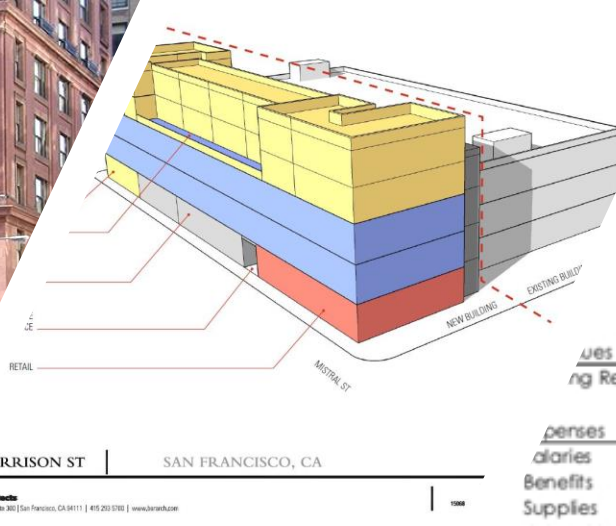
# Agenda

- Introduction
- Why Right-Sized Parking (Still) Matters
- ULI Shared Parking 3<sup>rd</sup> Edition
- Looking Forward



# The High Cost of Free Parking

DONALD SHOUP



JRMA

Ability in the pro forma is the parking revenues. The revenues presented are the best performance of the parking system. The table below shows the first five years; projections indicate \$3,731,000 in revenues, \$1,283,000 in expenses, and debt service. The pro forma for parking deck indicates a positive net operating income, when the debt service is added a net loss occurs.

Preliminary Parking Deck Six Pro Forma

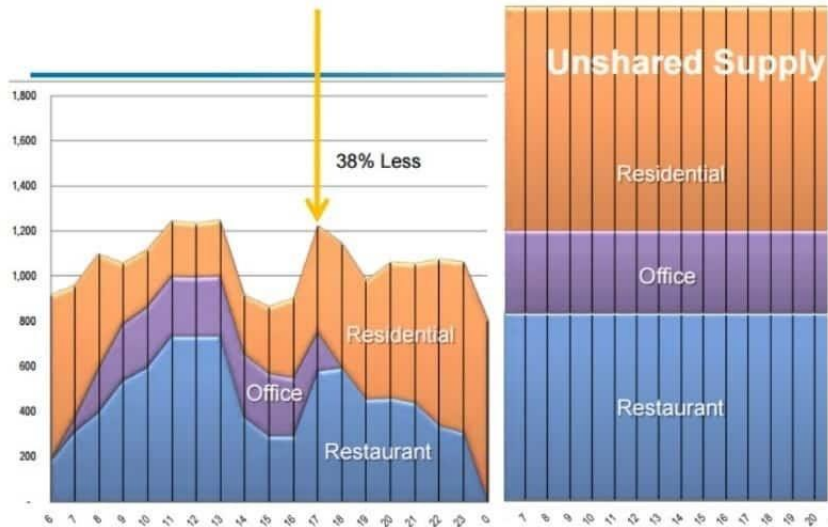
		Year 1 2017	Year 2 2018	Year 3 2019	Year 4 2020	Year 5 2021
<b>Revenues</b>	<b>Rate</b>					
Operating Revenues	\$ 1,263 /Space	\$656,000	\$697,000	\$738,000	\$820,000	\$820,000
<b>Expenses</b>	<b>Rate</b>					
Salaries	\$ 97 /Space	\$63,000	\$65,000	\$67,000	\$69,000	\$71,000
Benefits	\$ 69 /Space	\$45,000	\$46,000	\$47,000	\$48,000	\$49,000
Supplies	\$ 124 /Space	\$80,000	\$82,000	\$84,000	\$87,000	\$90,000

# Introduction

- Significant impacts of parking infrastructure:
  - Cost (capital and operations), opportunity cost, density, financing, tenant leasing, accessibility, first & last user experience
- Effective development includes:
  - Right-sized parking footprint
  - Shared-use of parking where possible
  - Mobility choice and walkability
  - Exceptional end user experience



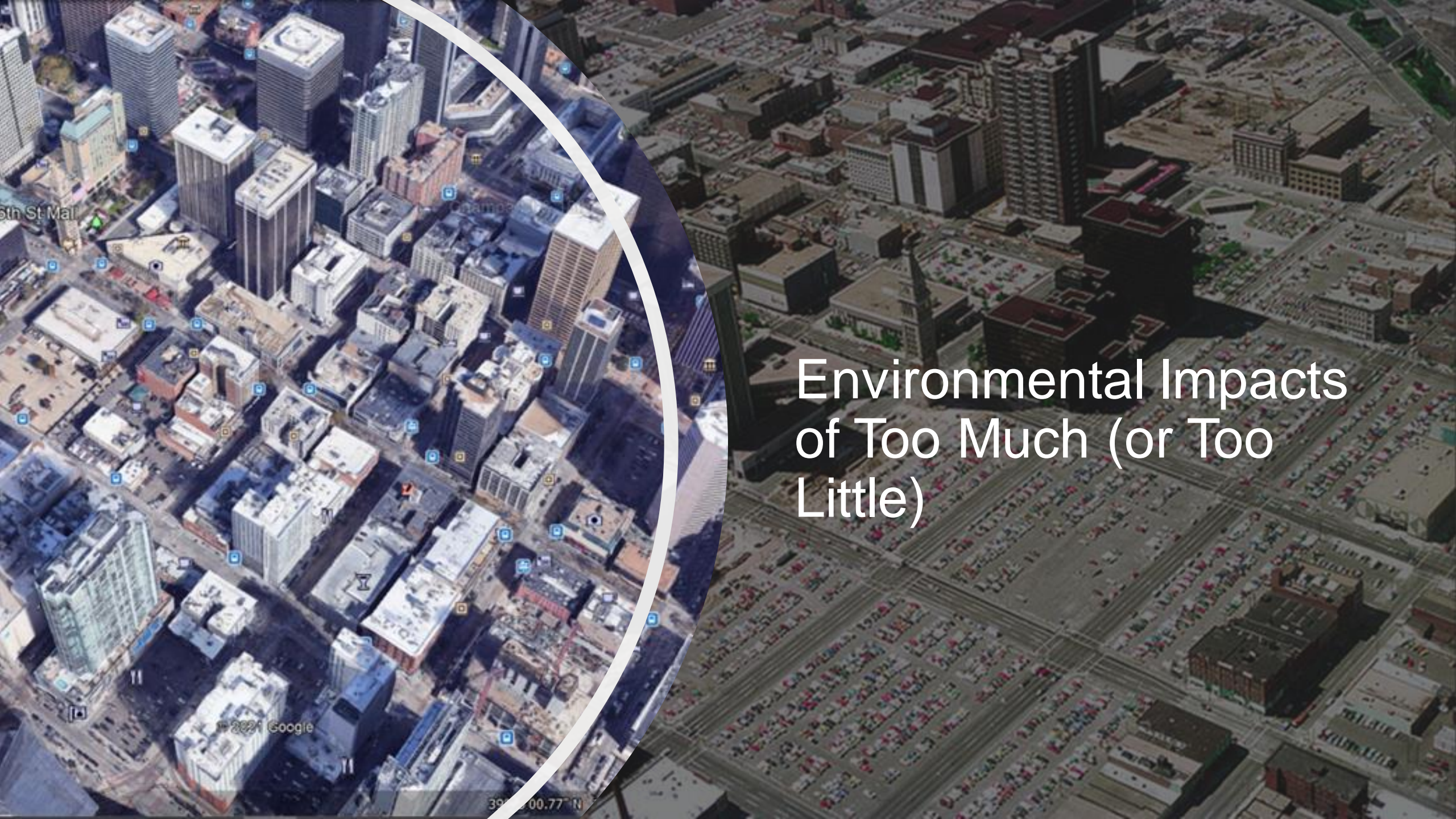
# Parking Guidance System



# Why Right-Sized Parking (Still) Matters

Shared Parking / Parking Needs / Mobility Planning

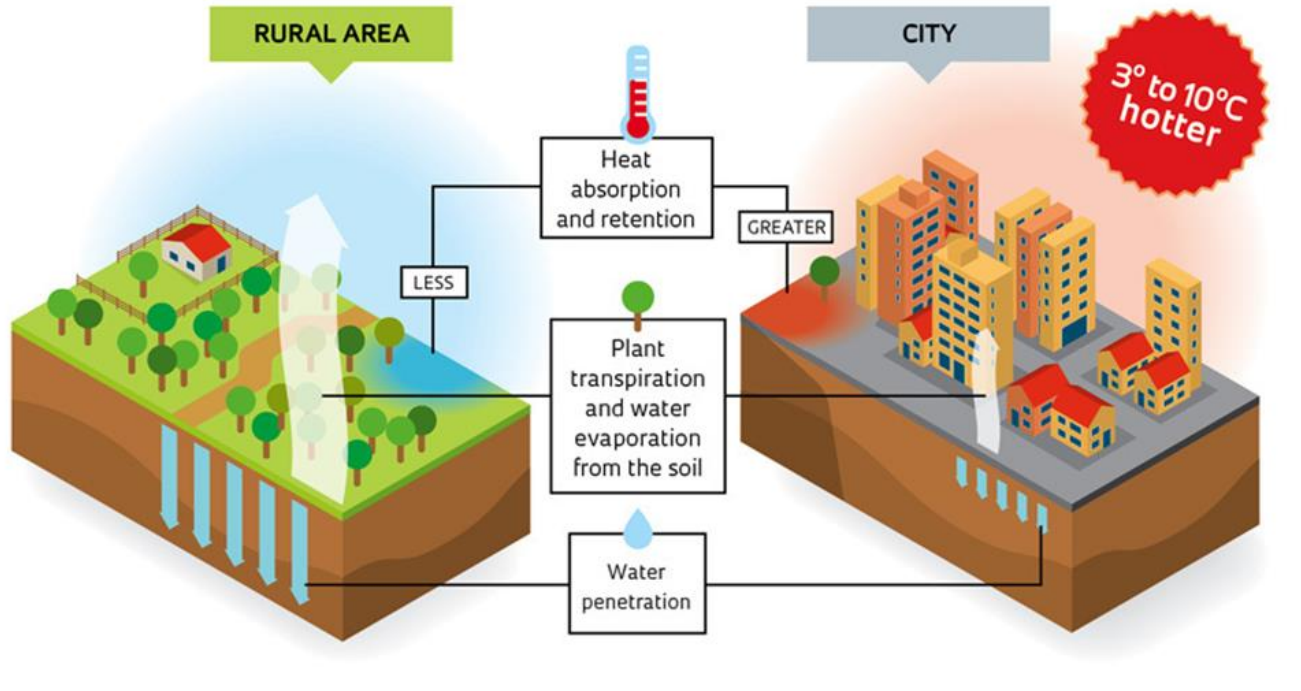




# Environmental Impacts of Too Much (or Too Little)



# Why the urban heat island effect occurs



Impacts on the Urban Environment

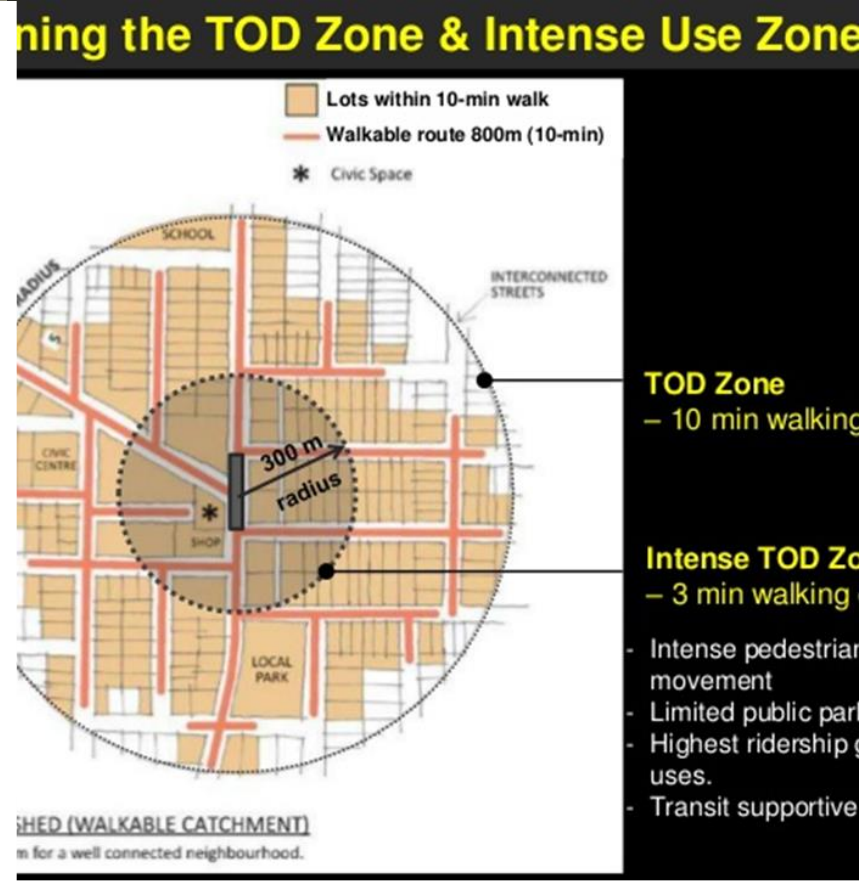
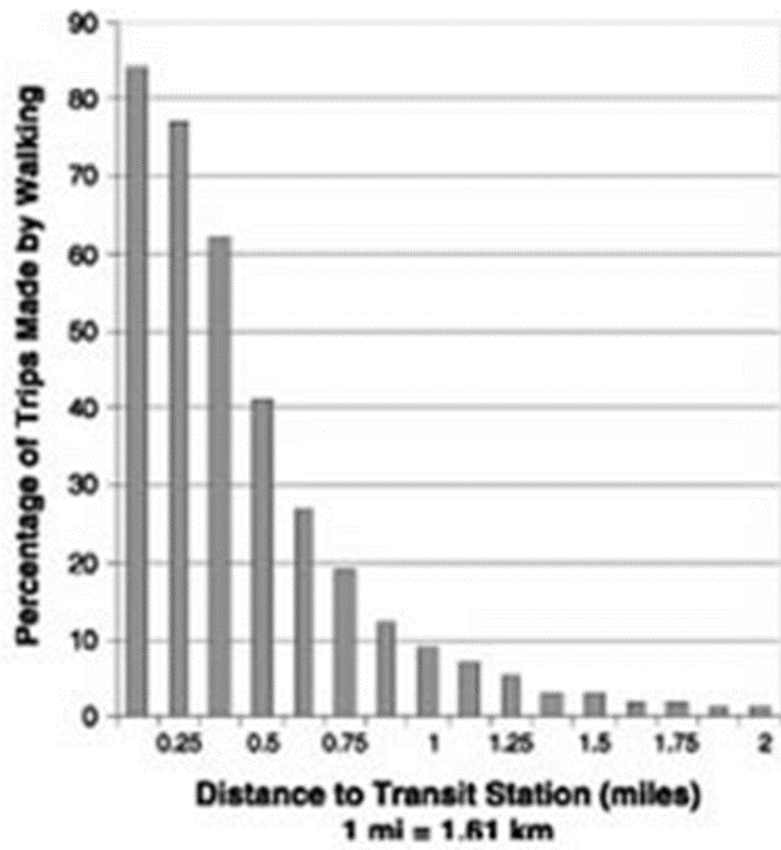




# Impacts on Mixed-Use and Redevelopment







# Impacts on the Transit Access & Transit-Oriented Development (TOD)





# Impacts on Housing Costs and Diversity

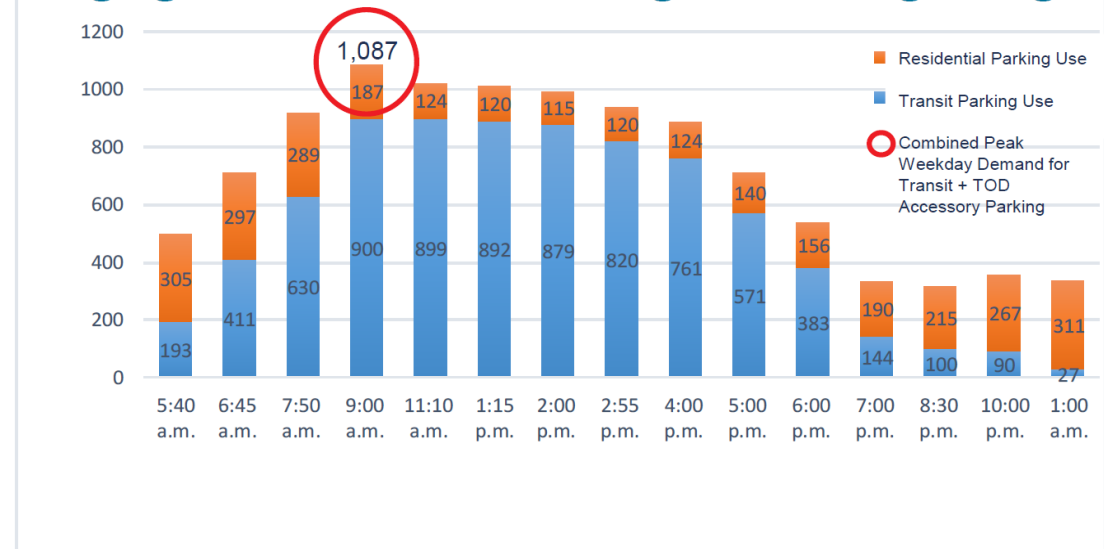


**In market-rate properties, 1.23 parking spaces per unit are provided, but only 0.74 parking spaces per unit are used.**

**Income-restricted properties provide 0.72 parking spaces per unit, but residents use only 0.36 parking spaces per unit.**



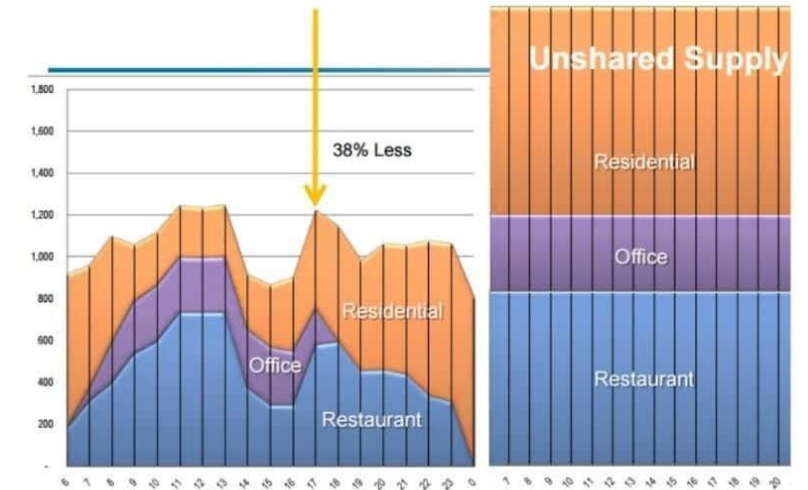
## Kingsgate Shared Parking Planning Target



\* [https://www.rtd-denver.com/sites/default/files/files/2021-01/RTD-Residential-TOD-Parking-Study\\_Final-R\\_0.pdf](https://www.rtd-denver.com/sites/default/files/files/2021-01/RTD-Residential-TOD-Parking-Study_Final-R_0.pdf)

# ULI Shared Parking 3<sup>rd</sup> Edition

- Land uses in proximity can utilize the same parking resource(s) without conflict or encroachment due to variations in:
  - Time of day presence
  - Weekday vs weekend demand
  - Seasonal factors
- Primary and secondary uses benefit from internal “trips” also referred to as “captive reductions”
- Transportation demand management (TDM) strategies leveraged to reduce parking demands
- Shared Parking methodology pioneered by Urban Land Institute (ULI) and International Council of Shopping Centers (ICSC)
- Base model now in its 3<sup>rd</sup> Edition (published Jan 2020)

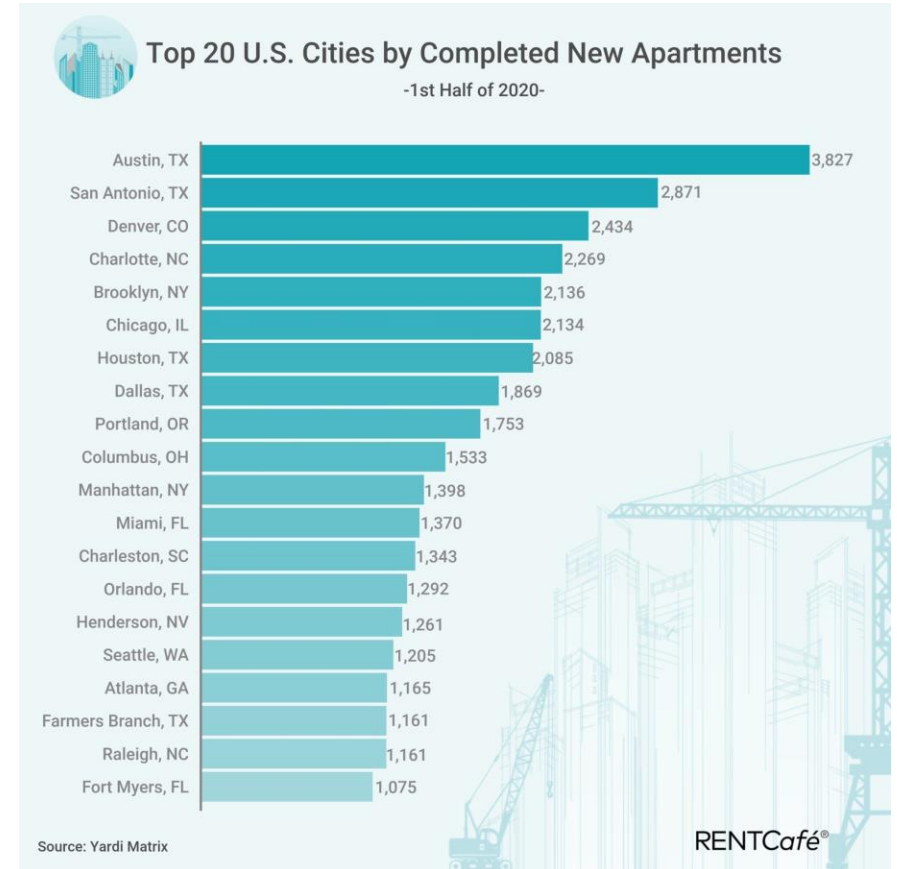


Source: Nelson Nygaard Consulting Associates Inc



# ULI Shared Parking and the Single Land Use

- ULI “base ratios” represent the most up-to-date national data
- Multi-family ratios, for example, are based on average size market-priced units, with free parking
- Adjustments considered:
  - Mode split adjustments / vehicle ownership
  - Leasing considerations
  - Management and TDM



Copyright © 2020 All rights reserved. The Urban Land Institute, International Council of Shopping Centers, and National Parking A

Land Use	Weekday			Weekend			Unit
	Visitor	Employee	Total	Visitor	Employee	Total	
Residential, Suburban							
Studio Efficiency	0.10	0.85	0.95	0.15	0.85	1.00	units
1 Bedroom	0.10	0.90	1.00	0.15	0.90	1.05	units
2 Bedrooms	0.10	1.65	1.75	0.15	1.65	1.80	units
3+ Bedrooms	0.10	2.50	2.60	0.15	2.50	2.65	units



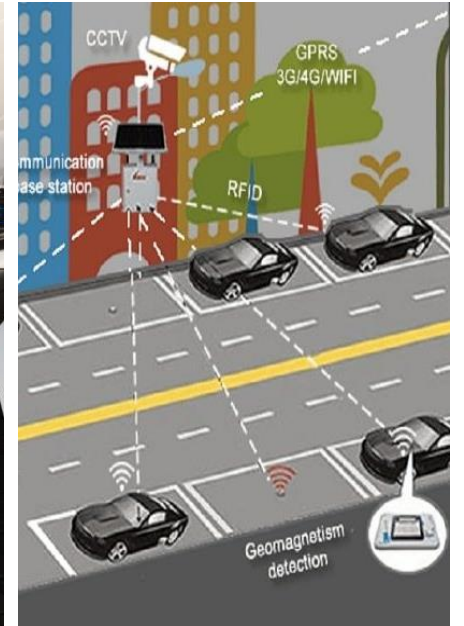
# Looking Forward



Life & Arts [+ Add to myFT](#)

## Welcome to the 15-minute city

As the switch to home working makes us balk at the back-and-forth of commuting, a new vision of urban living is emerging





# QUEE RESTAURANT & RETAIL SUITES



## Adaptive Re-Use Opportunities

Park Central Mall (Phoenix, AZ)

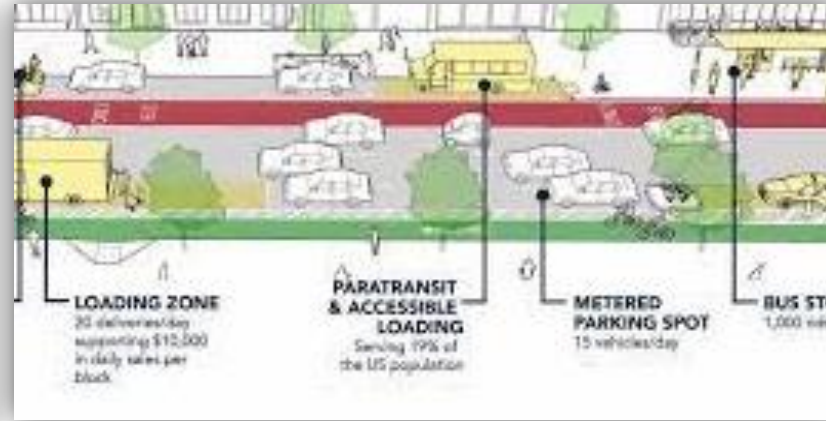
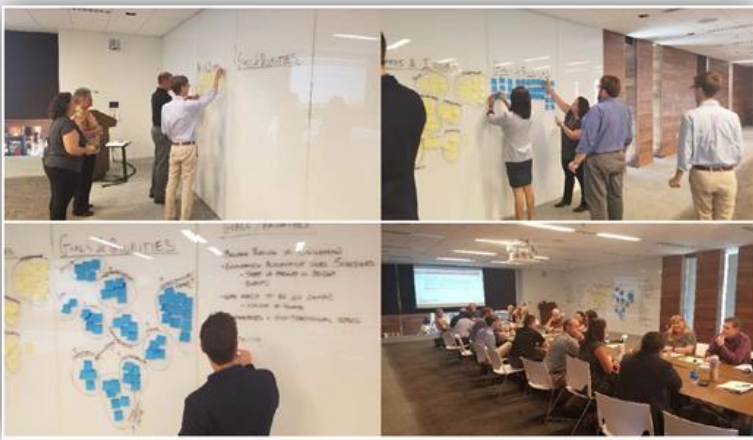




# Mobility / Micro-Mobility / Pedestrian Environments

The industry is evolving to embrace shared mobility





Metric*	How to Measure	F
% SOV usage	Carpool enrollment + intercept surveys	C
Peak hour demand ratio	Parking occupancy survey	A
Intersection level-of-service (LOS)	Traffic counts (key locations)	A
Peak hour ratio / total permits	Parking occupancy survey	A



# Curb Management Plans & Transportation Demand Management (TDM) Plans





## Options for Our Office Building Markets





**Thank you!**

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# Parking and Affordable Housing

Chad Holtzinger, Shopworks Architecture



# Anecdotal Experiences

- Affordable housing demands less parking than other types of apartments – income levels have a direct correlation to auto ownership
- Proximity to alternate modes of transport (biking/walking/public transportation) reduces the need for parking
- Housing typologies have a significant impact on the parking needed





# Anecdotal Experiences

- Many jurisdictions require as much as 1.25+ spaces per unit without consideration to these facts
- There is no Industry-Standard for determining appropriate parking minimums (maximums?) for low income housing – especially very low income
- Project viability often hinges on sites / zone districts that permit the right-sized parking solution



# Parking & Affordable Housing

2020/2021 Report

S H O P W O R K S  
architecture





# **Fox Tuttle & Shopworks Researched:**

- 19 Properties
- Average AMI ranging from 30-50%
- Across metro-Denver region

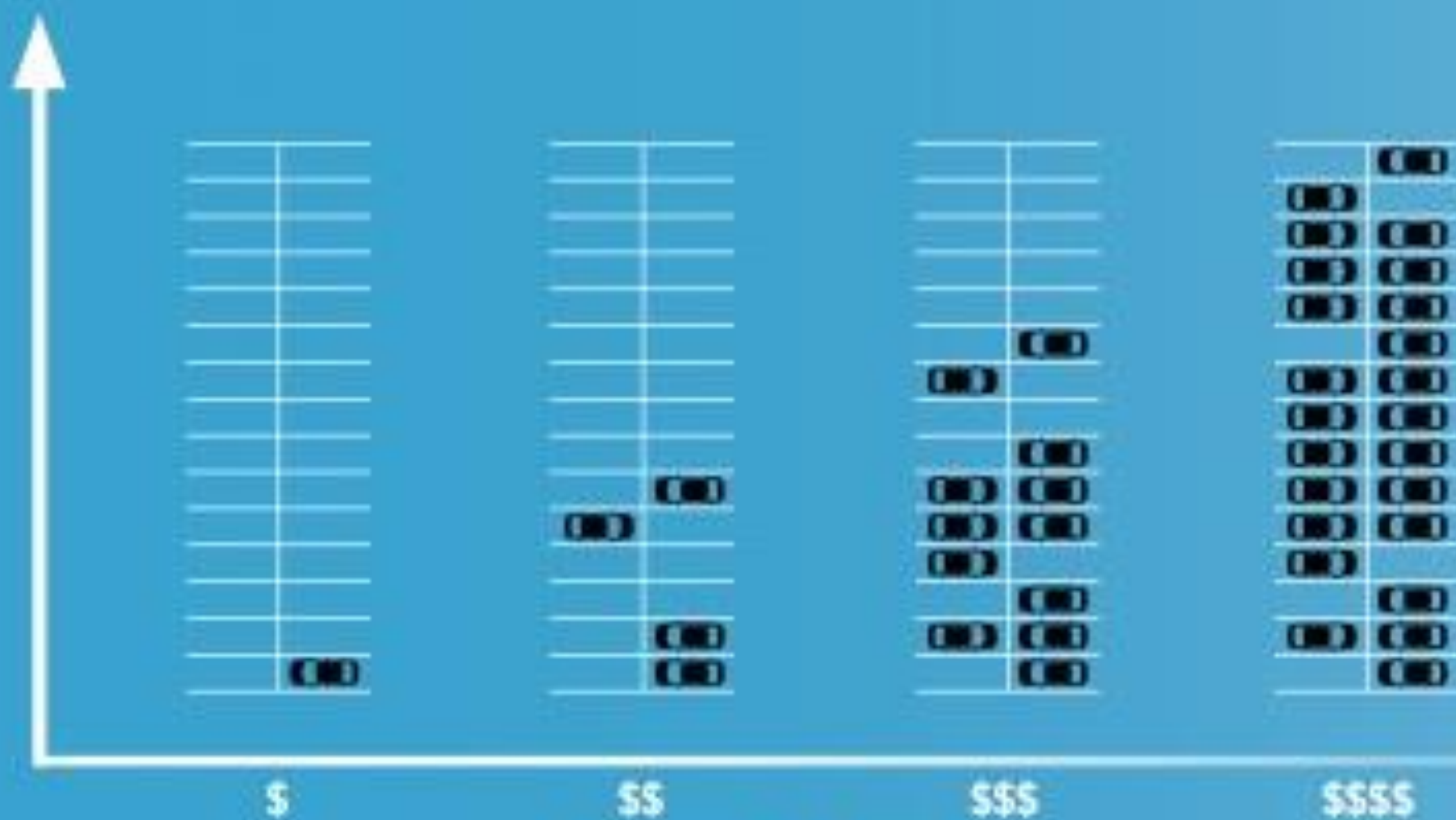


# Major Findings

- Current parking requirements for affordable housing exceed the demand for that parking – we found that average vehicle ownership was 8.8% which equates to 1 vehicle per 12 units.
- Across one-bedroom supportive housing in Denver (0-30% AMI), 5.3% of residents have a car, equating to less than one vehicle per 18 units. Data shows that a property's proximity to quality walking and biking facilities and transit services deeply impacts vehicle ownership.
- These parking requirements place an undue burden on affordable housing, and limit its creation regionally, due to the land required to park those cars and the cost to build parking has on a project.

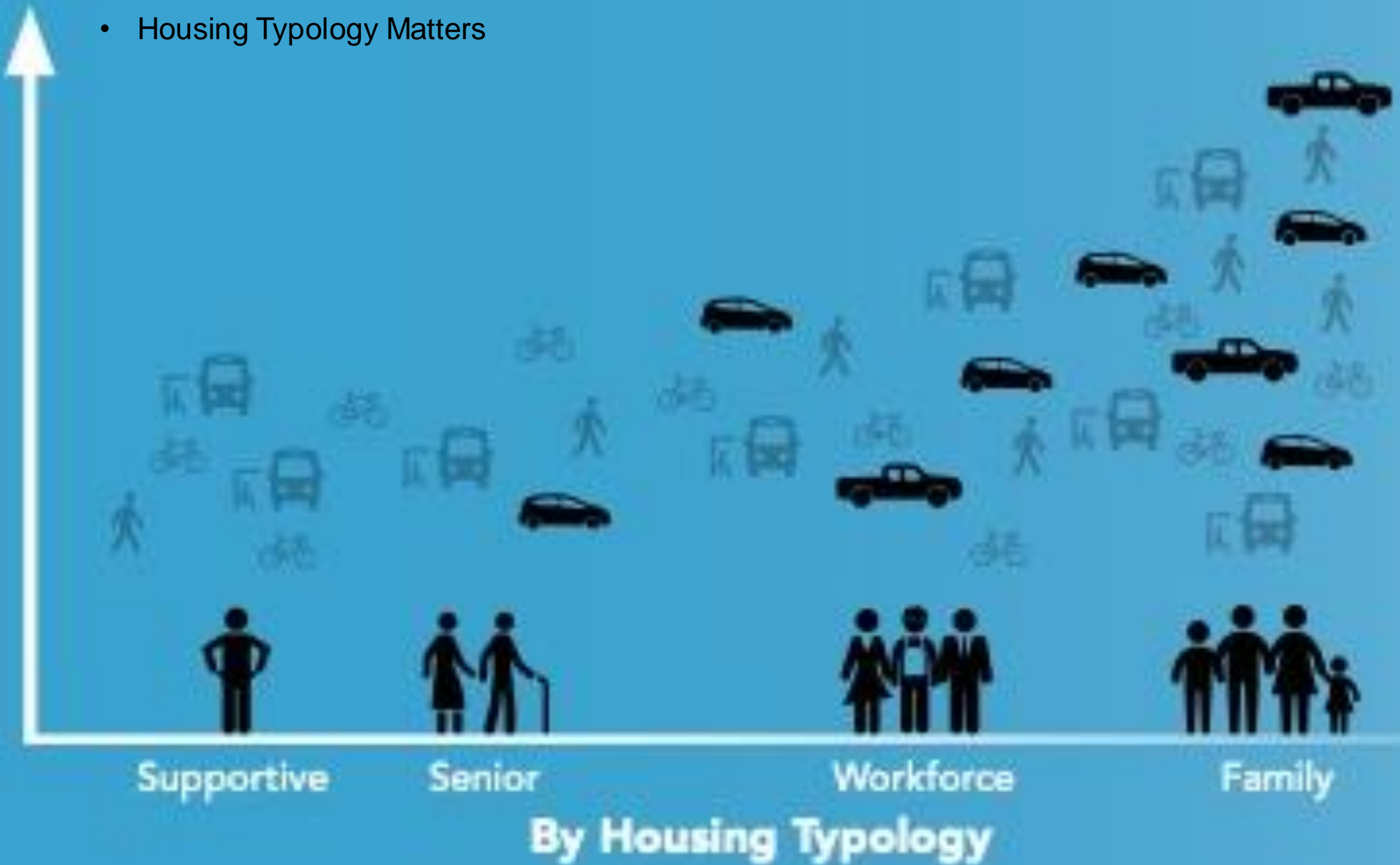




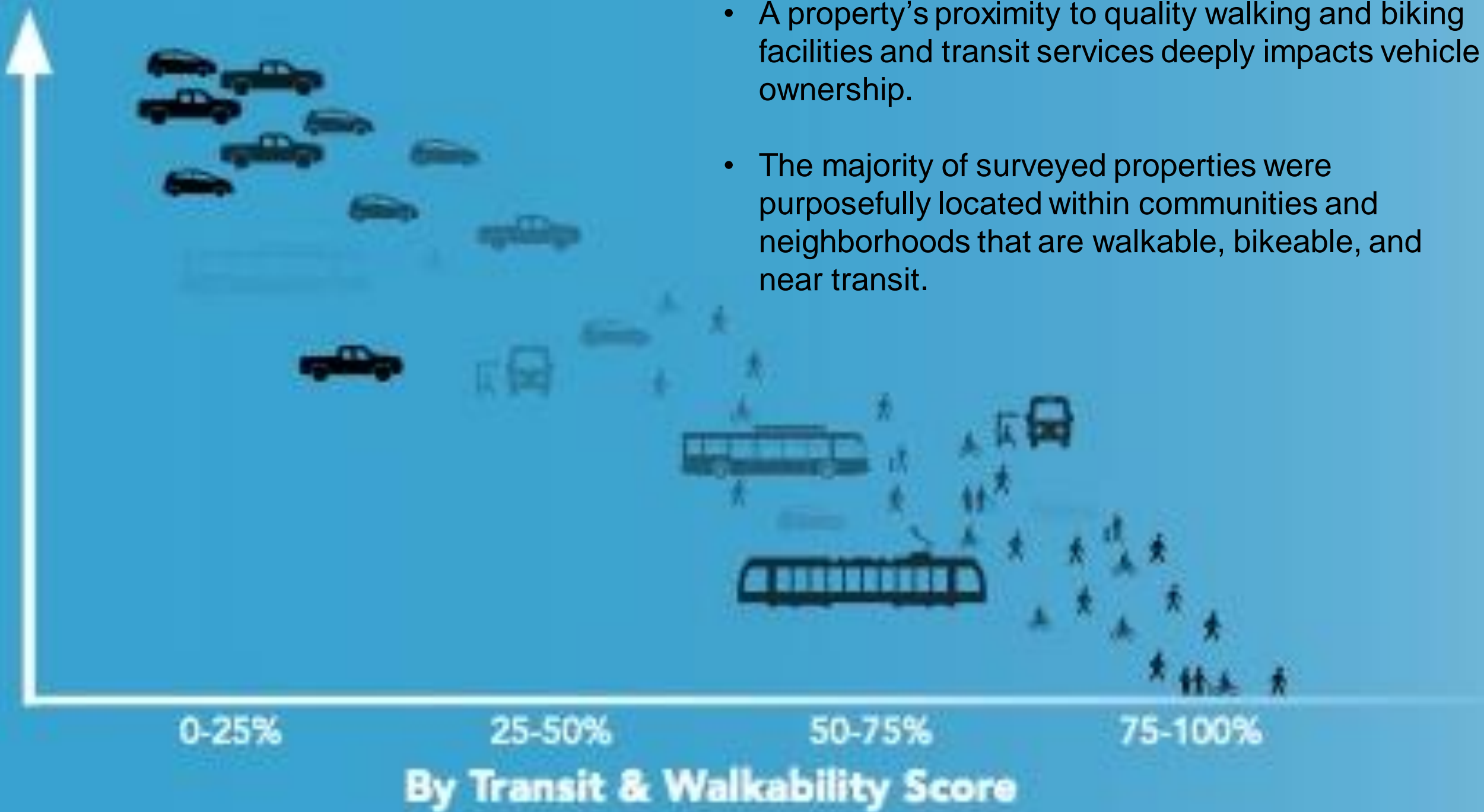


**By Area Median Income**

- Housing Typology Matters



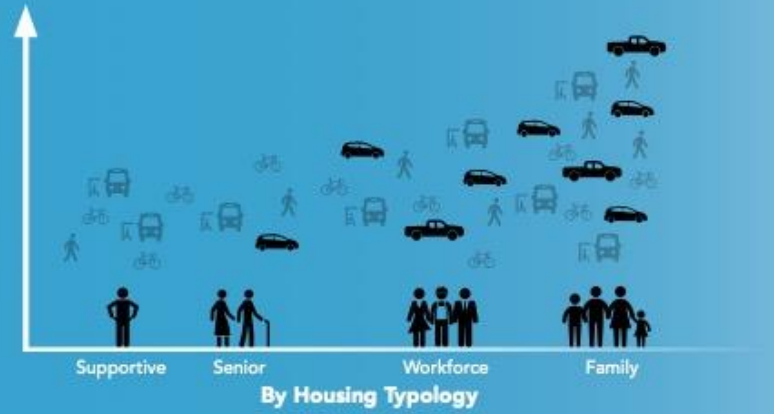




- A property's proximity to quality walking and biking facilities and transit services deeply impacts vehicle ownership.
- The majority of surveyed properties were purposefully located within communities and neighborhoods that are walkable, bikeable, and near transit.

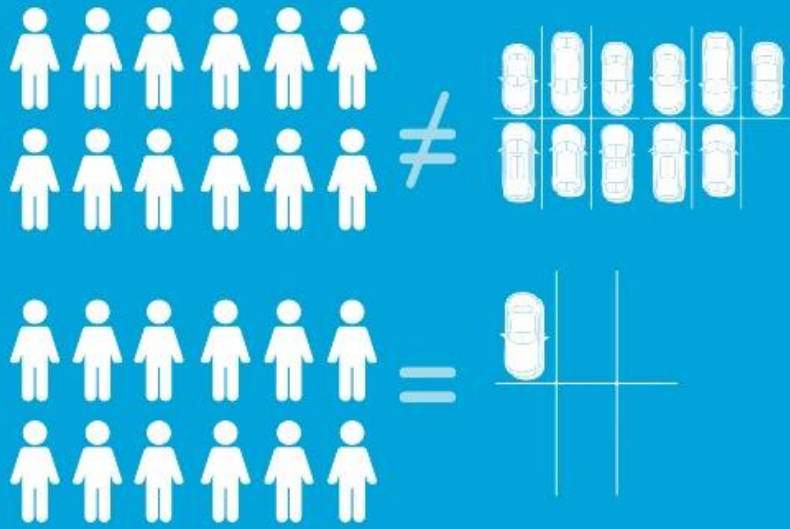
- Considered together – These 3 Fulcrums define on-site parking needs
  - AMI
  - Housing Typology
  - Transit / Bike / Walk Score

# Parking Needs





# Parking Supply



vs. Demand

- Zoning requirements can be as much as 1.25 cars per unit.
- Zoning required 883 parking spaces be created for the 1,353 apartment units in our study.
- Only 461 are actually used



**883** parking spaces

**1,353** units

**461** spaces

**422** unused

**\$22,000** cost per space

---

**\$9,284,000\*** funds spent on unnecessary parking

\*Figure is over 6 years and 19 projects

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**\*Equates to one 40 unit  
affordable housing building.**





# **Parking policies that acknowledge the fulcrums of demand, provide opportunity to create affordability in proximity to transit and commerce**

Chad Holtzinger, Shopworks Architecture  
[chad@shopworksarc.com](mailto:chad@shopworksarc.com)

[www.shopworksarc.com/parking/](http://www.shopworksarc.com/parking/)





**WALKER**  
CONSULTANTS

# Climate and the Curb

Achieving Big Climate Goals  
with a Managed Curb

ULI Colorado "Ahead of the Curb"  
May 20, 2021





# Key Contacts

**Chrissy Mancini Nichols**



**Parking and Mobility Consultant**  
**National Lead, Curb Management and New Mobility**  
[cmancini@walkerconsultants.com](mailto:cmancini@walkerconsultants.com)

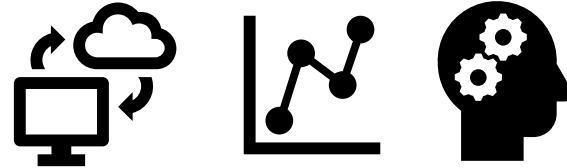
**Mallory Baker**



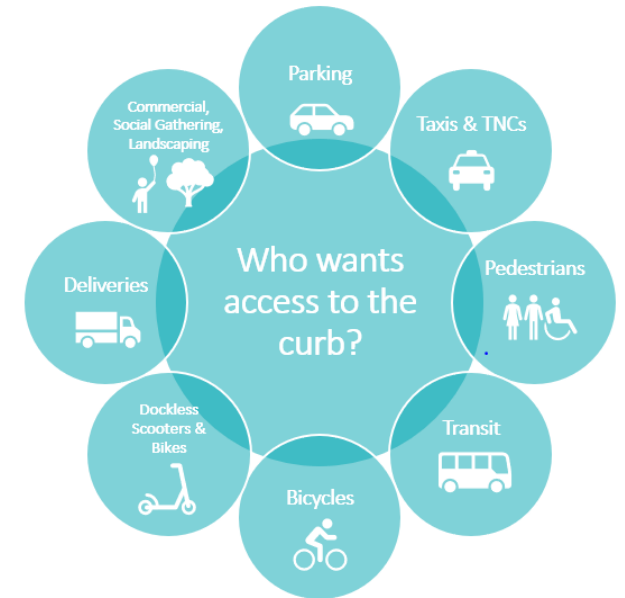
**Mountain West Municipal Lead**  
**Public Engagement Specialist**  
[mbaker@walkerconsultants.com](mailto:mbaker@walkerconsultants.com)

# THE CURB IS PRIME REAL ESTATE

Changing demand requires cities to understand curb utilization to determine if private vehicle parking is the best use based on actual activity and mobility goals



The curb has potential to provide greater access to more people if options beyond private vehicle parking are considered



- Traditionally, the curb has focused on private vehicle parking



*Curb management is:*

- *Understanding how the curb is regulated and used today*
- *Implementing the tools and processes to quickly adjust curb regulations to optimize for increasingly dynamic demands placed on the curb*
- *Establishing a hierarchy of curb uses and leveraging infrastructure and policies to serve the right user groups, in the right locations, at the right times of day and days of week*
- *Monitoring, enforcing and monetizing the curb in an equitable fashion*
- *Must have curb management strategies in place with any reduction in off-street parking minimums*



# FROM VEHICLE STORAGE → COMMUNITY RESOURCE



Pedestrians

Cyclists

Micromobility

Ride Apps

Transit

Motorists

Delivery/MAAS

Vendors

Image: Adapted from NACTO



A photograph of a city street with cars parked on both sides and trees lining the sidewalks. The text "A CLIMATE-FRIENDLY CURB IS A MANAGED CURB." is overlaid in white, bold, sans-serif font in the center of the image.

A CLIMATE-FRIENDLY CURB IS  
A MANAGED CURB.

# A CLIMATE-FRIENDLY CURB IS A MANAGED CURB

## What you **Want**

VMT reduction  
GHG reduction  
“A walkable community”  
“Bike-friendly”  
“Park once”

VS

## What you **Have**

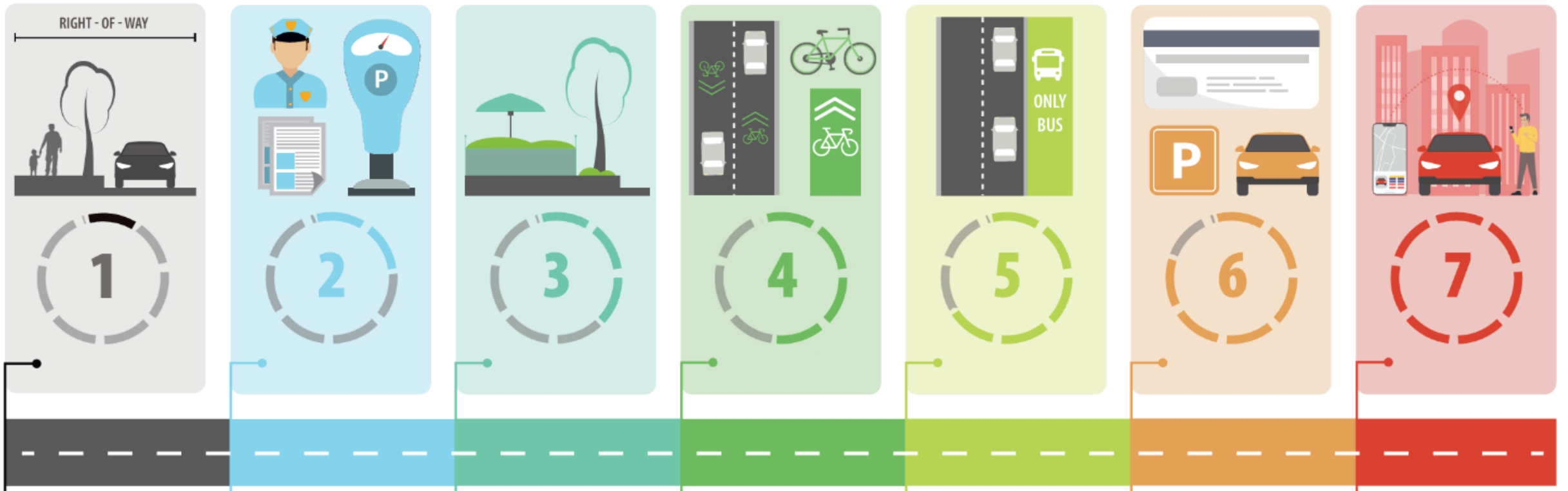
Free parking  
Little to no enforcement  
No data collection  
No other curb uses  
People used to it

*Image: Adapted from NACTO*



# FROM WHAT YOU HAVE → WHAT YOU NEED

## YOU ARE HERE - THE CURB MANAGEMENT SCALE



# GET ON A CLIMATE-FRIENDLY TRACK

- Set clear goals
- Prioritize with goals in mind
- Understand existing conditions
- Bring the community along





**For more information:**

<https://walkerconsultants.com/service/planning-mobility/curb-management>

**Check out our Billion Dollar Curb series with the American Planning Association:**

<https://www.planning.org/planning/2021/spring/poor-curb-management-is-costing-cities-billions/>



# Seattle Curbside Management More curb appeal, better building access

SDOT Curbside Management Team – ULI-Colorado Discussion  
Mary Catherine Snyder, Parking Strategist  
5/29/2021 Department of Transportation



City of Seattle

# Seattle Department of Transportation's vision, mission, and core values

**Vision:** Seattle is a thriving equitable community powered by dependable transportation

**Mission:** to deliver a transportation system that provides safe and affordable access to places and opportunities

Committed to **6 core values:**

- Equity
- Safety
- Mobility
- Sustainability
- Livability
- Excellence



# SDOT's Curbside Management Team approach

Manage finite amount of curbspace to provide reliable access for people who live, work, and play here

Strive to be rules-based and data-driven so our programs can be consistent and effective

Support businesses during COVID pandemic and recovery

Work collaboratively within SDOT to address critical building access needs as we build climate-friendly, equitable transportation



# Performance Parking Pricing

Policy - 1 to 2 spaces open and available throughout day; manage by rate min and max; time of day rates

- Sweet spot – 70% - 85% occupancy
- Seattle Municipal Code (law) drives work

Planning – Quarterly rate changes based on data-driven technical process

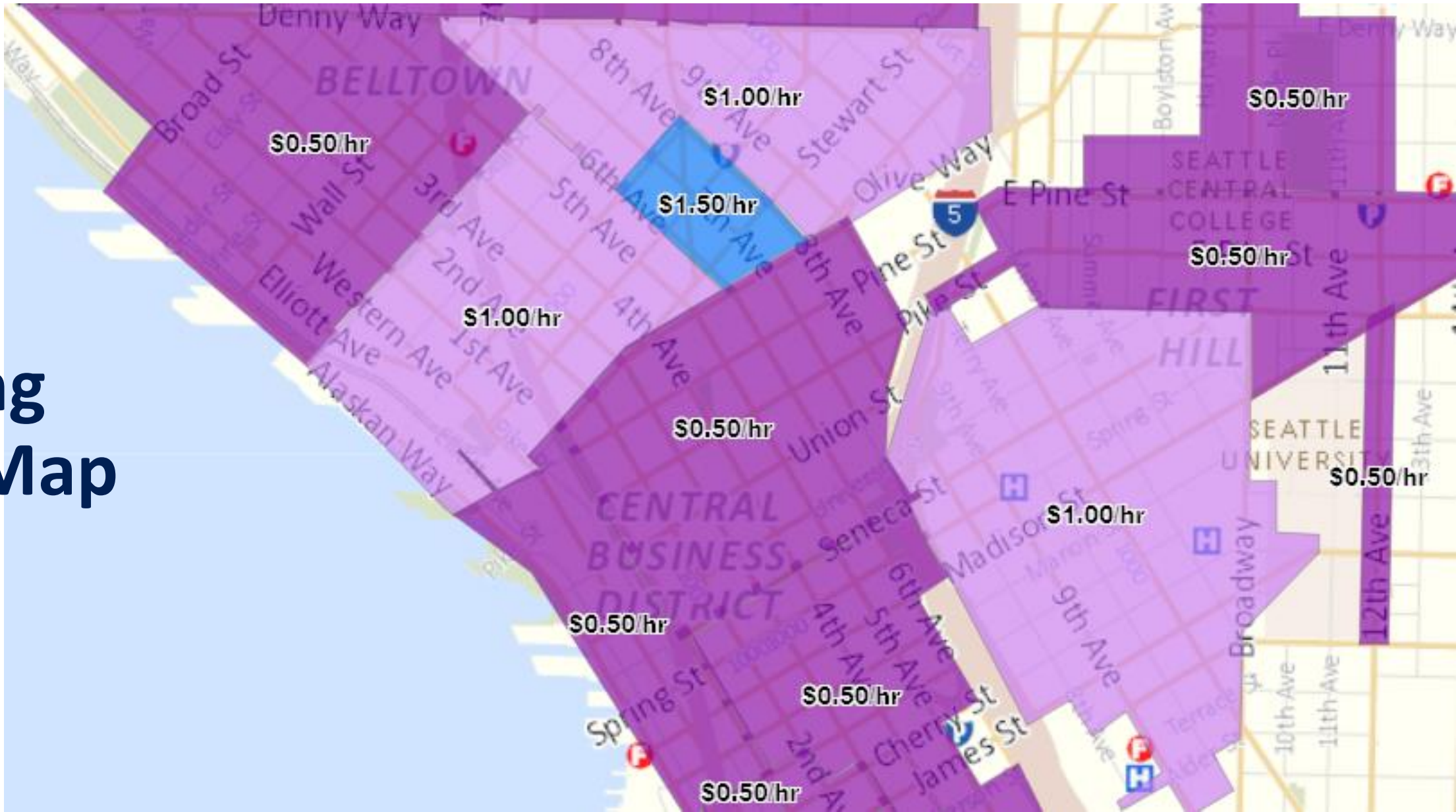
- Use algorithmic model to determine occupancy

Public education – paid parking rate map, marketing



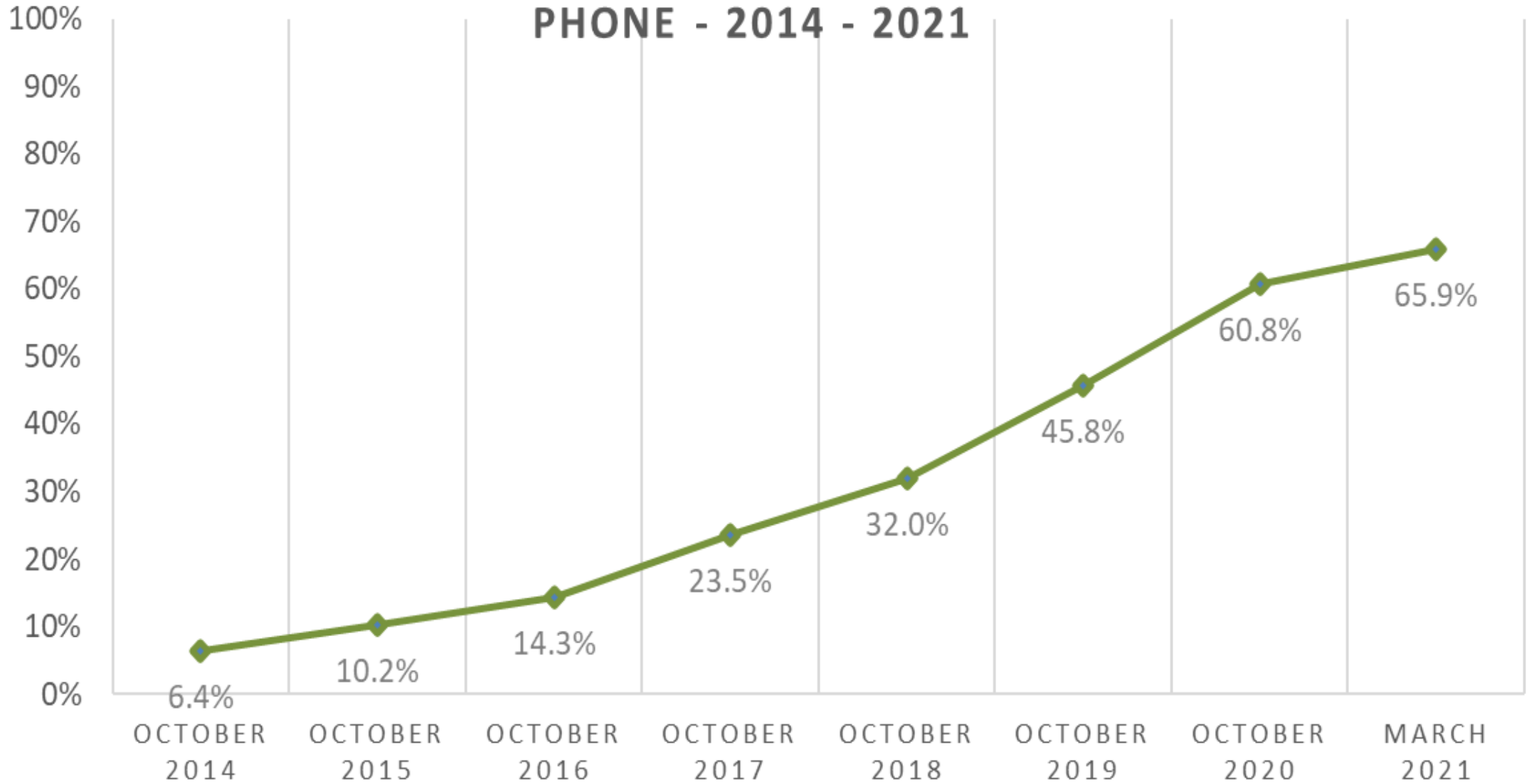


# Paid Parking Rate Map





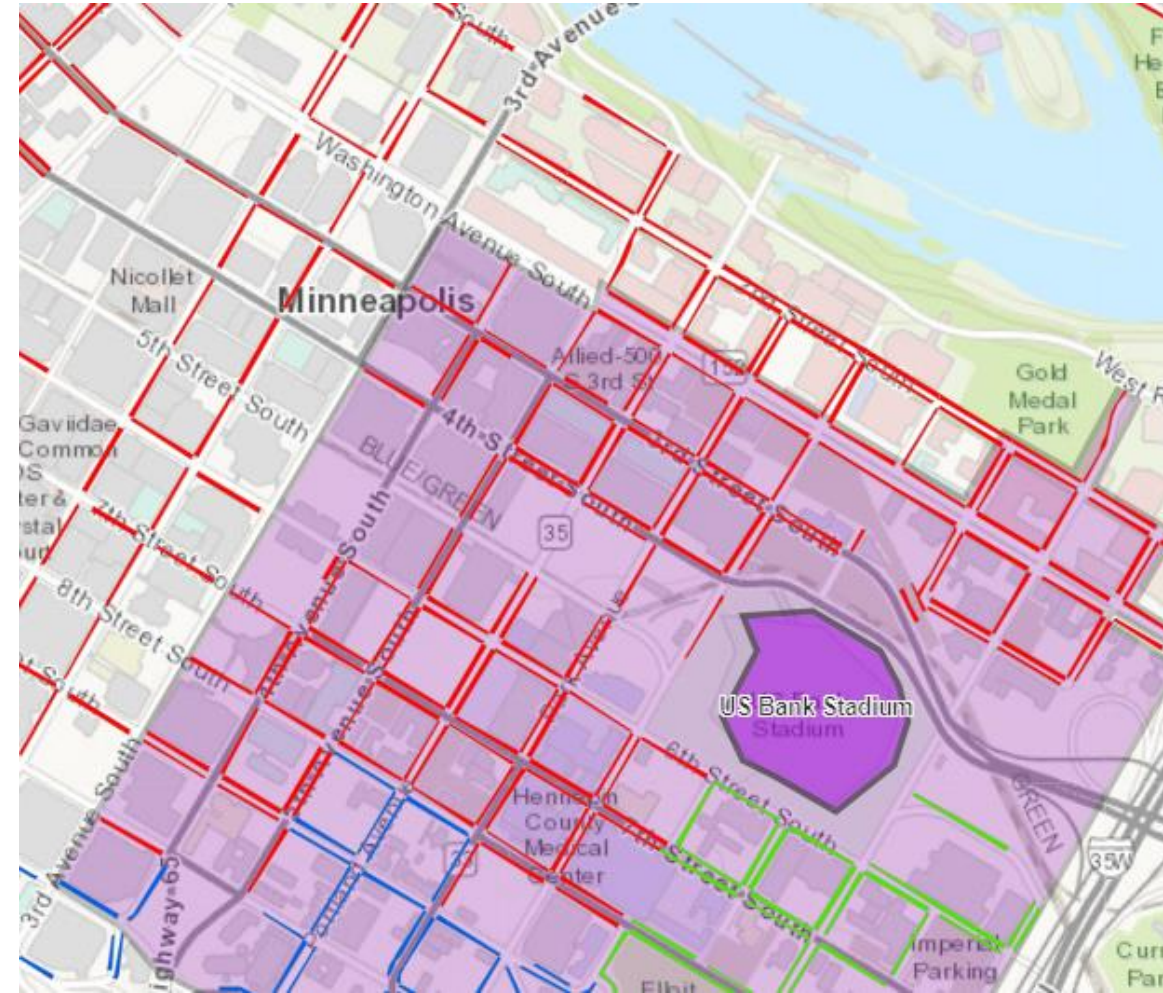
# PERCENTAGE OF SEATTLE PARKING TRANSACTIONS BY PHONE - 2014 - 2021



**Mobile  
payment  
growth**

# Other cities parking rates

City	Rates
Houston	\$0.75 - \$2.50 / hour
New York City – Outside Manhattan	\$1.25 - \$4.00 / hour
Boston	\$2.00 - \$3.75 / hour
District of Columbia	\$2.30 / hour
Minneapolis	\$0.25 - \$3.00 / hour
Portland OR	\$1.00 - \$ 2.00 / hour



# Urban goods delivery strategy –

Program goals:

Identify and provide sufficient building access needs for Seattle's economic recovery out of COVID

Work to move urban goods delivery demand off curb/alley to private property

Work to move deliveries to zero emissions / electric, with 30% of all goods delivery being electric by 2030

Use price to help manage demand and time and duration use of zones





# Other curb priority programs

- Paid parking system management
  - Performance-Based Parking Pricing
  - Pay by Phone
- Curb priority policy / implementation
- Urban goods delivery strategy
- Community Access and Parking Program – Business district curbside planning
- Restricted Parking Zone program
- Carshare operations



# Questions?

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[www.seattle.gov/parking](http://www.seattle.gov/parking)

# Q&A

Moderated by Jordan Block  
Urban Design Lead, HDR  
Co-Chair of ULI Colorado's  
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